

Message Text

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ACTION IO-06

INFO OCT-01 EUR-08 EA-06 ISO-00 ACDA-05 CIAE-00 INR-05

L-01 NSAE-00 NSC-05 RSC-01 SCI-02 FEA-01 SS-20 SAJ-01

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FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 5152

INFO AEC GERMANTOWN

AMEMBASSY MOSCOW

AMEMBASSY TOKYO

C O N F I D E N T I A L IAEA VIENNA 8734

E.O. 11652: GDS

TAGS: IAEA TECH PFOR PARM PORG US

SUBJECT: TECHNICAL SAFEGUARDS COMMITTEE AND

JAPANESE NEGOTIATION OF NPT SAFEGUARDS AGREEMENT

REF: (A) STATE 188615 (NOTAL); (B) IAEA VIENNA 7789 (NOTAL)

1. COUNSELLOR OF JAPANESE EMBASSY (TAKAOKA) CALLED ON MISSION 10/8 AT HIS OWN REQUEST AND RAISED ONCE AGAIN SUBJECT OF "TECHNICAL SAFEGUARDS COMMITTEE". FROM TREND OF CONVERSATION IT WAS CLEAR PURPOSE OF CALL WAS TO REMIND US THAT SUCH A COMMITTEE IS A SINE QUA NON FOR GOJ NEGOTIATION OF NPT SAFEGUARDS AGREEMENT AND RATIFICATION OF NPT AND TO RAISE SUBJECT IN GENERAL WAY FOR EARLY VIEWS ON MODALITIES, FORMAT, TERM OF REFERENCE, ETC., FOR SUCH A GROUP.

2. TAKAOKA SAID GOJ HAD IN MIND FORMATION OF A "STANDING COMMITTEE" OF 10-12 MEMBERS (THOUGH HE DID NOT INDICATE, WHEN ASKED, WHO THESE MEMBERS SHOULD BE) TO ACT AS ADVISORY BODY TO THE DG. GROUP WOULD BE NOMINATED BY DG AND CONFIRMED BY BOARD OF GOVERNORS. WHEN QUERIED, HE SAID THAT GOJ AT PRESENT VIEWS CHIEF FUNCTION OF COMMITTEE THE WORKING OUT OF
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OBJECTIVE CRITERIA FOR IMPLEMENTATION OF ARTICLE 81 OF

INFCIRC/153.

3. I REPLIED THAT US WOULD PROBABLY BE RECEPTIVE TO GENERAL IDEA OF GROUP OF SOME SORT WHICH WOULD HAVE BE CONCERNED WITH STANDARDIZING IMPLEMENTATION OF SAFEGUARDS PROCEDURES, BUT THAT SUBJECT WOULD HAVE TO BE EXAMINED VERY CLOSELY BEFORE MOVING AHEAD. FOR EXAMPLE, TO RAISE MATTER OF FORMALLY ESTABLISHING SUCH GROUP IN BOARD MIGHT LEAD TO EFFORT ON PART SOME MEMBERS TO RECONVENE SAFEGUARDS COMMITTEE TO CONSIDER NON-NPT SAFEGUARDS AGREEMENTS. I SUGGESTED WE MIGHT WISH EXAMINE ALSO SCOPE OF ACTIVITIES FOR SUCH GROUP. IT MIGHT, FOR EXAMPLE, SERVE TO EXAMINE MATTER OF IMPROVING TECHNICAL EFFECTIVENESS OF AGENCY SAFEGUARDS BY RECOMMENDING DIFFERENT OR NEW TECHNIQUES WHICH BECOME AVAILABLE. I ADDED THAT WE HAD BEGUN PROCESS OF EXPLORING SOME SUCH ASPECTS BY REQUEST TO DG FOR CONSULTATIONS RE AGENCY SAFEGUARDS ON US TRILATERALS STILL IN FORCE. COPY OF MISSION'S LETTER OF OCTOBER 1 WAS PROVIDED HIM.

4. RE COMPOSITION AND FORMAT OF GROUP, I SUGGESTED THAT PURPOSES MIGHT BE BEST SERVED BY SENIOR ADVISORY GROUP, COMPOSED OF WELL-KNOWN AND EXPERIENCED SAFEGUARDS EXPERTS NOMINATED BY THEIR GOVERNMENTS, THOUGH SERVING IN PERSONAL CAPACITY. I SUGGESTED TO TAKAOKA, WHO STATED HE HAD NOT YET DISCUSSED SUBJECT WITH SECRETARIAT, THAT HE EXPLORE ENTIRE MATTER FURTHER WITH ROMETSCH. HE SAID HE WOULD DO SO, THOUGH ROMETSCH HAD APPEARED HOSTILE TO IDEA TWO YEARS AGO. I AGREED TO REPORT CONVERSATION AND TO CONSULT FURTHER.

5. COMMENT: ROMETSCH HAS RECENTLY DEVELOPED INTEREST IN IDEA OF MECHANISM SUCH AS TECHNICAL CONSULTANT GROUP TO BE USED FOR STRENGTHENING SAFEGUARDS PROCEDURES. HE FAVORS INITIAL APPROACH UNDER LABEL OF "STANDARDIZATION OF SUBSIDIARY ARRANGEMENTS IN SAFEGUARDS AGREEMENTS." APPEARS TO MISSION THAT SUCH MECHANISM, PROPERLY HANDLED, COULD ACCOMPLISH OBJECTIVES OF GOJ AND THAT OF USSR (PARA 2 REF B) AS WELL AS OUR OWN. END COMMENT.

6. IN RESPONSE QUERY, TAKAOKA CONFIRMED THAT GOJ ANTICIPATED RESUMPTION OF "TECHNICAL DISCUSSIONS" WITH CONFIDENTIAL

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AGENCY RE NPT SAFEGUARDS AGREEMENTS IN NOVEMBER, IN ORDER PERMIT SUBMISSION OF NPT TO DECEMBER SESSION DIET, WITH SAFEGUARDS AGREEMENT TO BE APPROVED BY FEBRUARY 1975 BOARD, FOLLOWED BY DIET RATIFICATION THAT AGREEMENT AND NPT. THIS SCHEDULE DESIGNED, ACCORDING TO TAKAOKA, TO ASSURE JAPAN PARTICIPATION IN MAY NPT REVIEW CONFERENCE. IN VIEW SHORT TIME AVAILABLE IN NOVEMBER FOR "TECHNICAL DISCUSSIONS" (WE UNDERSTAND THAT DISCUSSIONS WILL NOT

BEGIN UNTIL MORIYAMA LEAVES CABINET), PROTOCOL TO STANDARD AGREEMENT CAN ONLY BE IN GENERAL TERMS, ACCORDING TO TAKAOKA, WITH NEGOTIATION OF SUBSIDIARY ARRANGEMENTS TO BE TAKEN UP LATER. THUS, CALCULATIONS OF ACTUAL INSPECTION EFFORT FOR TYPICAL FACILITIES AND OTHER QUANTITATIVE ISSUES WOULD BE POSTPONED. COMMENT: WHETHER SUCH EFFORT WOULD BE ATTEMPTED PRIOR TO DIET RATIFICATION, OR LATER, WAS UNCLEAR. WHEN ASKED WHO WOULD LEAD NOVEMBER DISCUSSIONS, TAKAOKA SAID THAT SUGIHARA WOULD NOT AND THAT LIKELY LEADER OF TEAM WOULD BE R. IMAI. END COMMENT.

7. JACKSON (UK) REPORTS THAT TAKAOKA CALLED ON HIM FOR SAME PURPOSE JUST BEFORE CALL ON US. ACCORDING TO JACKSON, TAKAOKA CONFIRMED "LINKAGE" OF "TECHNICAL COMMITTEE" TO NPT SAFEGUARDS AGREEMENT WHICH, IN TURN, IS PREREQUISITE TO NPT RATIFICATION. JACKSON SAID HE EXPRESSED GENERAL SYMPATHY TO GENERAL IDEA OF SOME SORT OF STANDING GROUP AND AGREED TO REPORT AND CONSULT FURTHER WITH JAPANESE MISSION.

8. LEARNED FROM UNGERER (FRG) THAT TAKAOKA HAD ALSO APPROACHED HIM ON THE MATTER, AND IN DISCUSSION TODAY BETWEEN JACKSON, UNGERER AND MYSELF, IT WAS AGREED WE WOULD CONSULT SOON AMONG OURSELVES ON HOW BEST TO PROCEED. MEANWHILE MISSION WILL DISCUSS WITH ROMETSCH HOW HE VISUALIZES PROCEEDING WITH HIS IDEA. WILL REPORT FURTHER. LABOWITZ

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